

Message Text

CONFIDENTIAL

PAGE 01 BRUSSE 00967 131955Z

20

ACTION EUR-25

INFO OCT-01 NEA-11 IO-14 ISO-00 CIAE-00 PM-07 INR-10 L-03

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAM-01 SAJ-01 DODE-00 H-03 NSC-10 SS-20 ACDA-19 OIC-04

CU-04 /157 W

----- 019245

R 131835Z FEB 74

FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC 9904

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY THE HAGUE

USMISSION GENEVA

USMISSION NATO BRUSSELS

USMISSION EC BRUSSELS

AMEMBASSY VIENNA

C O N F I D E N T I A L BRUSSELS 0967

GENEVA FOR USDEL CSCE

VIENNA FOR USDEL MBFR

E.O. 11652: GDS

TAGS: PFOR

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BRUSSE 00967 131955Z

SUBJECT: CSCE: FOLLOW-ON, CBM'S AND GENERAL PROSPECTS

REF: STATE 28081

1. SUMMARY. BELGIAN OFFICIAL FORESEES NO FALL-BACK FROM EC NINE PAPER ON FOLLOW-ON THE ACCEPTANCE OF INSTITUTIONALIZED FOLLOW-ON. AT MOST, EC NINE MIGHT AGREE TO FORESHORTENING OF PROBATIONARY PERIOD. OUR SOURCE PREDICTS THAT THE CBM ON MILITARY MOVEMENTS WILL IN THE END BE TREATED AS A SUBJECT FOR FURTHER CONSIDERATION, EXPECTS MEAGER RESULTS WITH RESPECT TO HUMAN CONTACTS, AND BELIEVES FINAL CSCE DOCUMENTS WILL HAVE TO BE PRESENTED TO THE PUBLIC AS A BEGINNING RATHER THAN A CONCLUSION. END SUMMARY.

4. FOLLOW-ON. DURING FEBRUARY 13 TOUR D'HORIZON ON CSCE, KNOWLEDGEABLE FOREIGN OFFICE OFFICIAL (DOUXCHAMPS SEGESSER DE BRUNEGG, EAST-WEST AFFAIRS) REMARKED THAT THE EARLIER FRG PROPOSAL FOR EXTENDING THE MANDATE OF THE COORDINATING COMMITTEE BEYOND STAGE 3 WAS PRACTICALLY INDISTINGUISHABLE FROM THE CZECH PROPOSAL FOR THE ESTABLISHMENT OF A POST-CSCE CONSULTATIVE COMMITTEE. SEGESSER SAID THE GERMANS HAVE NOT RECENTLY MENTIONED THE IDEA AND THAT BELGIUM AND MOST EC MEMBERS WOULD FIND IT UNACCEPTABLE WERE IT TO BE REVIVED. HE THOUGHT THAT THE DANES AND NORWEGIANS, HOWEVER, REMAIN LESS OPPOSED THAN THE OTHERS TO THE CONCEPT OF INSTITUTIONALIZED FOLLOW-ON. SEGESSER THOUGHT THAT, IF SOME COMPROMISE IN THE EC POSITION WERE CALLED FOR, IT MIGHT TAKE THE FORM OF HAVING SENIOR FUNCTIONARIES MEET TWO YEARS AFTER STAGE 3, BUT ONLY TO ASSESS IMPLEMENTATION OF CSCE DECISIONS AND NOT TO RECOMMEND FURTHER ACTION OR MEETINGS. SUCH RECOMMENDATIONS WOULD STILL BE RESERVED FOR THE MEETING FORESEEN IN THE EC NINE PAPER AS TAKING PLACE AT THE END OF THE 3/4 YEAR PROBATIONARY PERIOD. SEGESSER INDICATED THAT THIS COMPROMISE IDEA ORIGINATED NOT WITH HIM BUT WITH THE DANES, WHO HAD MENTIONED IT IN THE COURSE OF EC NINE CONSULTATIONS ON CSCE.

3. CBM'S. SEGESSER WAS FULLY FAMILIAR WITH THE US POSITION ON CBM'S AND WAS CONFIDENT THAT THE RESSIANS CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BRUSSE 00967 131955Z

WOULD DO OUR WORK FOR US BY ADAMANTLY REFUSING TO CONSIDER ADVANCE NOTIFICATION OF MILITARY MOVEMENTS ON THE SAME FOOTING AS THE OTHER PROPOSED CBM'S. IN HIS VIEW, THE WEST COULD SUCCEED IN HAVING CSCE DOCUMENTS TREAT THE MOVEMENT ISSUE AS ONE OF RELEVANCE TO DETENTE AND SECURITY THAT SHOULD BE CONSIDERED FURTHER DURING THE POST-CSCE PERIOD.

4. HUMAN CONTACTS. OUR SOURCE SAW LITTLE PROSPECT FOR SOVIET ACCEPTANCE OF ANYTHING MEANINGFUL IN THE AREA OF FREER MOVEMENT OF PEOPLE OR IDEAS. IT WAS HIS IMPRESSION THAT A GERERAL SENSE OF FATIGUE AND FRUSTRATION IN GENEVA HAD LED TO THE AGREEMENT TO DRAFT SIMULTANEOUSLY ON THE PREAMBLE AND THE OPERATIVE PORTIONS OF BASKET 3, AN AGREEMENT THAT HE PREDICTED WOULD INEVITABLY LEAD TO THE PREAMBLE EFFECTIVELY CANCELING OUT ANY WESTERN VICTORIES ON THE SUBSTANTIVE ITEMS. WITH A SHRUG OF THE SHOULDERS, SEGESSER ADDED THAT HE SEEMED TO RECALL THAT SECRETARY KISSINGER HAD TOLD BRANDT OR SCHEEL SOMETIME AGO THAT HE HIMSELF SAW LITTLE HOPE FOR REAL PROGRESS ON HUMAN CONTACTS IN CSCE.

5. RESULTS OF CSCE. SEGESSER BELIEVES THAT THE WEST IS NOW IN A POSITION WHERE THEY ARE "COMPELLED TO SUCCEED". IN OTHER WORDS, THERE IS NO TURNING BACK. IT IS HIS VIEW THAT ONLY MINOR GAINS WILL BE ACHIEVED BY THE WEST IN CSCE. THEREFORE, HE BELIEVES THE WEST MUST GIVE CAREFUL THOUGHT TO HOW THE RESULTS SHOULD BE PRESENTED TO THE PUBLIC. MOST IMPORTANT, THE PUBLIC SHOULD NOT BE LED TO BELIEVE THAT CSCE HAD IN FACT CEMENTED SECURITY AND COOPERATION IN EUROPE. INSTEAD, THE RESULTS MUST BE PRESENTED AS A BEGINNING IN THE PROCES OF DETENTE, A DOOR THAT OPENS THE WAY TO FURTHER ENHANCEMENT OF SECURITY AND COOPERATION.

6. COMMENT. SEGESSER REPEATEDLY DENIED THAT HE WAS SPEAKING EITHER FOR POLITICAL DIRECTOR DAVIGNON OR FOR THE EC NINE, AND ON PARTING HE ASKED THAT HIS VIEWS, IF REPORTED, NOT BE PRESENTED AS AN OFFICIAL BELGIAN POSITION. OTHER THAN DAVIGNON, HOWEVER, HE IS THE MOST KNOWLEDGEABLE OFFICIAL IN THE FOREIGN OFFICE ON CSCE
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BRUSSE 00967 131955Z

AND WE BELIEVE HIS VIEWS ARE WORTH REPORTING DESPITE HIS DISCLAIMERS. WE REQUEST ADDRESSEES TO PROTECT HIM FULLY. STRAUSSZ-HUPE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DETENTE, COMMITTEE OF NINE, FOREIGN POLICY POSITION, NUCLEAR WEAPONS DEPLOYMENT, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 FEB 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974BRUSSE00967
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: BRUSSELS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740237/aaaabids.tel
Line Count: 157
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: STATE 28081
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 21 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <21 MAR 2002 by shawdg>; APPROVED <01 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: FOLLOW-ON, CBM'S AND GENERAL PROSPECTS
TAGS: PFOR, PARM, GE, US, UR, EEC, CSCE
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005